# LIBERIA CIVIL AVIATION REGULATIONS



PART 12
AIRCRAFT ACCIDENT AND INCIDENT INVESTIGATION





# AUTHORITY TO PROMULGATE CIVIL AVIATION REGULATIONS

IN EXERCISE OF THE POWERS CONFERRED ON THE DIRECTOR GENERAL OF LIBERIA CIVIL AVIATION AUTHORITY UNDER THE LIBERIA CIVIL AVIATION ACT OF 2005 THESE REGULATIONS ARE MADE.

THESE REGULATIONS AS AMENDED SUPERSEDE LIBERIA CIVIL AVIATION REGULATIONS OF 2010.

DATE	:
SIGNATURE:	DIRECTOR GENERAL

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### **AMENDMENTS**

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#### PART 12 — AIRCRAFT ACCIDENT AND INCIDENT INVESTIGATION

#### 12.1 GENERAL

Note. — Guidance material relating to the rights and obligations of the State of the Operator in respect of accidents and Incidents involving leased, chartered or interchanged aircraft is provided in Attachment A.

- (a) These regulations, made pursuant to Section 15 of the Aircraft Accident and Incident Investigation Authority Act of *Liberia*, prescribe:
  - (1) the manner of exercising and carrying out the authority's powers, duties and functions under this act, and
  - (2) the standards that the aviation system needs to achieve compliance with the provisions of the Act.
- **(b)** These regulations may be cited as the Aircraft Accident and Incident Investigation Authority Regulations of Liberia.

#### 12.1.1 APPLICABILITY

- (a) Unless otherwise stated, the specifications in this regulation apply to activities following accidents and incidents wherever they occurred.
- (b) In this regulation the specifications concerning the State of the Operator apply only when an aircraft is leased, chartered or interchanged and when that State is not the State of Registry and if it discharges, in respect of this Annex, in part or in whole, the functions and obligations of the State of Registry.

#### 12.1.2 DEFINITIONS

- (a) When the following terms are used in the Standards and Recommended Practices for Aircraft Accident and Incident Investigation, they have the following meanings:
  - (1) **Accident**: An occurrence associated with the operation of an aircraft which, in the case of a manned aircraft, takes place between the time any person boards the aircraft with the intention of flight until such time as all such persons have disembarked, or in the case of an unmanned aircraft, takes place between the time the aircraft is ready to move with the purpose of flight until such time as it comes to rest at the end of the flight and the primary propulsion system is shut down, in which:
    - (i) a person is fatally or seriously injured as a result of:

A. being in the aircraft, or

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- B. direct contact with any part of the aircraft, including parts which have become detached from the aircraft, or
- C. direct exposure to jet blast,

except when the injuries are from natural causes, self-inflicted or inflicted by other persons, or when the injuries are to stowaways hiding outside the areas normally available to the passengers and crew; or

- (ii) the aircraft sustains damage or structural failure which:
  - A. adversely affects the structural strength, performance or flight characteristics of the aircraft, and
  - B. would normally require major repair or replacement of the affected component,

except for engine failure or damage, when the damage is limited to a single engine, (including its cowlings or accessories), to propellers, wing tips, antennas, probes, vanes, tires, brakes, wheels, fairings, panels, landing gear doors, windscreens, the aircraft skin (such as small dents or puncture holes), or for minor damages to main rotor blades, tail rotor blades, landing gear, and those resulting from hail or bird strike (including holes in the radome); or

- (iii) the aircraft is missing or is completely inaccessible
- (2) **Act**: The Aircraft Accident and Incident Investigation Authority Act of Liberia
- (3) **Accident investigation authority.** The authority designated by a State as responsible for aircraft accident and incident investigations within the context of this Annex.
- (4) **Accredited representative**: A person designated by a State, on the basis of his or her qualifications, for the purpose of participating in an investigation conducted by another State. Where the State has established an accident investigation authority, the designated accredited representative would normally be from that authority.
- (5) **Adviser**: A person appointed by a State, on the basis of his or her qualifications, for the purpose of assisting its accredited representative in an investigation.
- (6) **Airport operator**: A person, organization or enterprise engaged in the operation, of an airport.
- (7) **Air traffic control unit:** A generic term meaning variously, area control center, approach control unit, or aerodrome control tower.

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- (8) **Aircraft:** Any machine that can derive support in the atmosphere from the reactions of the air, other than the reactions of the air against the earth's surface.
- (9) **Annex 13:** The Annex to the Convention on International Civil Aviation that contains the International Standards and Recommended Practices related to Aircraft Accident and Incident Investigation.
- (10) **Appointed Head:** A minister, commissioner, or other competent government official who is appointed by Liberia to be responsible for the accident and incident investigations within the meaning of the Act.
- (11) Authority: The Aircraft Accident and Incident Investigation Authority of Liberia.
- (12) **Causes:** Actions, omissions, events, conditions, or a combination thereof, which led to the accident or incident. The identification of causes does not imply the assignment of fault or the determination of administrative, civil or criminal liability.
- (13) **Collision:** An impact between aircraft, or between an aircraft and another object.
- (14) **Contributing factors:** Actions, omissions, events, conditions, factors or a combination thereof, which, if eliminated, avoided or absent, would have prevented or reduced the probability of the accident or incident occurring, or would have mitigated the severity of the adverse consequences of the accident or incident.
- (15) **Crew member:** A person assigned by an air operator to duty on an aircraft during a flight duty period.
- (16) **Dangerous goods:** Articles or substances which are capable of posing a risk to health, safety, property or the environment. More information related to dangerous goods can be found in ICAO Annex 18 the Safe Transport of Dangerous Goods by Air and in ICAO Doc 9284 Technical Instructions for the Safe Transport of Dangerous Goods by Air.
- (17) **Department:** Any ministry, authority, organization or other concerned body of the government of Liberia that has a direct interest in aircraft accidents or incidents.
- (18) **Document:** Includes any correspondence, memorandum, book, plan, map, drawing, diagram, pictorial or graphic, film, sound recording, video tape, electronic files and data, and any copy thereof.
- (19) **Draft Final Report:** Draft investigation report that is sent in confidence to departments in Liberia, States, and organizations involved in the investigation, inviting their significant and substantiated comments on the report.
- (20) **Final Report:** A State's conclusive report on its investigation into an aircraft accident or incident. The final report includes the pertinent factual information, analysis, conclusions and, when appropriate,

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associated safety recommendations. Where the State has established an accident investigation authority, the final report is issued by that authority. This report is made with the intention of preventing accidents or incidents and in no case has the purpose of creating a presumption of blame or liability.

- (21) **Flight recorder:** Any type of recorder installed in the aircraft for the purpose of complementing aircraft accident, serious incident and incident investigation.
- (22) **Incident:** An occurrence, other than an accident, associated with the operation of an aircraft which affects or could affect the safety of operation.
- (23) **Investigation:** A process conducted for the purpose of accident prevention which includes the gathering and analysis of information, the drawing of conclusions, including the determination of causes and/or contributing factors and, when appropriate, the making of safety recommendations.
- (24) **Investigation Interim Statement:** The public communication used by the Authority on each anniversary of the accident or incident for informing those having a direct interest in the investigation regarding the progress of an ongoing investigation and any safety issues raised during the investigation.
- (25) **Investigator:** A person delegated by the Authority to conduct its investigations.
- (26) **Investigator-in-charge:** A person charged, on the basis of his or her qualifications, with the responsibility for the organization, conduct and control of an investigation.
- (27) Maximum mass. Maximum certificated take-off mass.
- (28) **Observer:** A representative of a concerned department of Liberia who is authorized by the Authority to attend an investigation as an observer, or an Authority investigator authorized to attend an investigation being conducted by another concerned department.
- (29) **Occurrence:** Any accident or incident associated with the operation of an aircraft.
- (30) **Operator:** A person, organization or enterprise engaged in or offering to engage in an aircraft operation.
- (31) **Other reportable incident:** An occurrence, other than an accident or serious incident, which affects or could affect the safety of operations. Liberia could also insert in Schedule 2 of these Regulations additional reporting requirements for other types of incidents, if any.)
- (32) **Participant:** A person authorized by the Authority to participate in an investigation being conducted by the Authority because in the opinion of

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- the Authority that person has the expertise to contribute to achieving the Authority's mandate.
- (33) **Pilot-in-command:** The pilot designated by the operator or in the case of general aviation the owner, as being in command and charged with the safe conduct of a flight.
- (34) **Preliminary Report.** The communication used for the prompt dissemination of data obtained during the early stages of the investigation
- (35) **Regulations:** The Aircraft Accident and Incident Investigation Authority Regulations of Liberia enabled by the Aircraft Accident and Incident Investigation Authority Act of Liberia.
- (36) **Safety recommendation:** A proposal of an accident investigation authority based on information derived from an investigation, made with the intention of preventing accidents or incidents and which in no case has the purpose of creating a presumption of blame or liability for an accident or incident. In addition to safety recommendations arising from accident and incident investigations, safety recommendations may result from diverse sources, including safety studies.
- (37) **Safety recommendation of global concern:** A safety recommendation made to a State civil aviation authority, to a regional certification authority, or to ICAO regarding a systemic deficiency having a probability of recurrence with potential for significant consequences, and requiring timely action to improve safety.
- (38) **Serious incident:** An incident involving circumstances indicating that there was a high probability of an accident and associated with the operation of an aircraft which, in the case of a manned aircraft, takes place between the time any person boards the aircraft with the intention of flight until such time as all such persons have disembarked, or in the case of an unmanned aircraft, takes place between the time the aircraft is ready to move with the purpose of flight until such time as it comes to rest at the end of the flight and the primary propulsion system is shut down. (Schedule 2 of the Regulations provides a list of examples of serious incidents.)
- (39) **Serious injury:** An injury which is sustained by a person in an accident and which:
  - (i) requires hospitalization for more than 48 hours, commencing within seven days from the date the injury was received; or
  - (ii) results in a fracture of any bone (except simple fractures of fingers, toes or nose); or
  - (iii) involves lacerations which cause severe hemorrhage, nerve muscle or tendon damage; or
  - (iv) involves injury to any internal organ; or

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- (v) involves second or third degree burns, or any burns affecting more than 5 per cent of the body surface; or
- (vi) involves verified exposure to infectious substances or injurious radiation.
- (40) **State**: A contracting State of the International Civil Aviation Organization (ICAO).
- (41) **State of Design**: The State having jurisdiction over the organization responsible for the type design.
- (42) **State of Manufacture**: The State having jurisdiction over the organization responsible for the final assembly of the aircraft.
- (43) **State of Occurrence**: The State in the territory of which an accident or incident occurs.
- (44) **State of the Operator**: The State in which the operator's principal place of business is located or, if there is no such place of business, the operator's permanent residence.
- (45) **State of Registry**: The State on whose register the aircraft is entered.
- (46) **State safety program (SSP).** An integrated set of regulations and activities aimed at improving safety.
- (47) **Statement**: The whole or any part of an oral, written or recorded statement relating to an aircraft accident or incident given by the author of the statement to the Authority.

#### 12.2 OBJECTIVE OF THE INVESTIGATION

The sole objective of the investigation of an accident or incident shall be the prevention of accidents and incidents. It is not the purpose of this activity to apportion blame or liability.

#### 12.3 INDEPENDENCE OF INVESTIGATIONS

The Authority shall establish an accident investigation authority that is independent from State Civil Aviation Authorities and other entities that could interfere with the conduct or objectivity of an investigation.

Note. — Guidance on the independence of an accident investigation authority is contained in the Manual of Aircraft Accident and Incident Investigation (Doc 9756), Part I — Organization and Planning and the Manual on Accident and Incident Investigation Policies and Procedures (Doc 9962).

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#### 12.4 PROTECTION OF EVIDENCE, CUSTODY AND REMOVAL OF AIRCRAFT

#### 12.4.1 RESPONSIBILITY OF THE STATE OF OCCURRENCE

#### 12.4.1.1 **General**

The State of Occurrence shall take all reasonable measures to protect the evidence and to maintain safe custody of the aircraft and its contents for such a period as may be necessary for the purposes of an investigation. Protection of evidence shall include the preservation, by photographic or other means, of any evidence which might be removed, effaced, lost or destroyed. Safe custody shall include protection against further damage, access by unauthorized persons, pilfering and deterioration.

Note 1. — Control over the wreckage is dealt with in 12.6.1.7.

Note 2. — Protection of flight recorder evidence requires that the recovery and handling of the recorder and its recordings be assigned only to qualified personnel.

# 12.4.1.2 Request from State of Registry, State of the Operator, State of Design or State of Manufacture

If a request is received from the State of Registry, the State of the Operator, the State of Design or the State of Manufacture that the aircraft, its contents, and any other evidence remain undisturbed pending inspection by an accredited representative of the requesting State, the State of Occurrence shall take all necessary steps to comply with such request, so far as this is reasonably practicable and compatible with the proper conduct of the investigation; provided that the aircraft may be moved to the extent necessary to extricate persons, animals, mail and valuables, to prevent destruction by fire or other causes, or to eliminate any danger or obstruction to air navigation, to other transport or to the public, and provided that it does not result in undue delay in returning the aircraft to service where this is practicable.

#### 12.4.1.3 Release from custody

Subject to the provisions of 12.4.1.1 and 12.4.1.2, the State of Occurrence shall release custody of the aircraft, its contents or any parts thereof as soon as they are no longer required in the investigation, to any person or persons duly designated by the State of Registry or the State of the Operator, as applicable. For this purpose the State of Occurrence shall facilitate access to the aircraft, its contents or any parts thereof, provided that, if the aircraft, its contents, or any parts thereof lie in an area within which the State finds it impracticable to grant such access, it shall itself effect removal to a point where access can be given.

#### 12.5 NOTIFICATION

*Note 1.* — *Attachment B provides a notification and reporting checklist.* 

Note 2.— A list of addresses of aircraft accident investigation authorities can be found in the Manual of Aircraft Accident and Incident Investigation (Doc 9756), Part I — Organization and Planning and on the ICAO Accident Investigation website.

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# 12.5.1 ACCIDENTS OR SERIOUS INCIDENTS IN THE TERRITORY OF A CONTRACTING STATE TO AIRCRAFT OF ANOTHER CONTRACTING STATE

#### 12.5.1.1 Responsibility of the State Of Occurrence

#### (a) Forwarding

- (1) The State of Occurrence shall forward a notification of an accident or serious incident, with a minimum of delay and by the most suitable and quickest means available, to:
  - (i) the State of Registry;
  - (ii) the State of the Operator;
  - (iii) the State of Design;
  - (iv) the State of Manufacture; and
  - (v) the International Civil Aviation Organization, when the aircraft involved is of a maximum mass of over 2 250 kg or is a turbojet-powered aeroplane.
- (2) However, when the State of Occurrence is not aware of a serious incident, the State of Registry or the State of the Operator, as appropriate, shall forward a notification of such an incident to the State of Design, the State of Manufacture and the State of Occurrence.
- Note 1. Telephone, facsimile, e-mail or the Aeronautical Fixed Telecommunication Network (AFTN) will in most cases constitute "the most suitable and quickest means available". More than one means of communication may be appropriate.
- Note 2. Provision for the notification of a distress phase to the State of Registry by the rescue coordination center is contained in Annex 12 Search and Rescue.

#### (b) Format and content

- (1) The notification shall be in plain language and contain as much of the following information as is readily available, but its dispatch shall not be delayed due to the lack of complete information.
  - (i) for accidents the identifying abbreviation ACCID, for serious incidents INCID;
  - (ii) manufacturer, model, nationality and registration marks, and serial number of the aircraft:
  - (iii) name of owner, operator and hirer, if any, of the aircraft;
  - (iv) qualification of the pilot-in-command, and nationality of crew and passengers;

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- (v) date and time (local time or UTC) of the accident or serious incident;
- (vi) last point of departure and point of intended landing of the aircraft;
- (vii) position of the aircraft with reference to some easily defined geographical point and latitude and longitude;
- (viii) number of crew and passengers; aboard, killed and seriously injured; others, killed and seriously injured;
- (ix) description of the accident or serious incident and the extent of damage to the aircraft so far as is known;
- (x) an indication to what extent the investigation will be conducted or is proposed to be delegated by the State of Occurrence;
- (xi) physical characteristics of the accident or serious incident area, as well as an indication of access difficulties or special requirements to reach the site;
- (xii) identification of the originating authority and means to contact the investigator-in-charge and the accident investigation authority of the State of Occurrence at any time; and
- (xiii) presence and description of dangerous goods on board the aircraft.
- Note 1. The 4-letter designator "YLYX" in association with an ICAO 4-letter location indicator forms the 8-letter addressee indicator for messages sent over the AFTN to authorities responsible for aircraft accident and serious incident investigations. For messages sent over the public telecommunication service the addressee indicator cannot be used and a postal or telegraphic address must be substituted.
  - (2) The 8 -letter addressee indicators and the corresponding postal and telecommunications addresses, when notified to ICAO, are published in the Designators for Aircraft Operating Agencies, Aeronautical Authorities and Services (Doc 8585).
- Note 2. The Manual of Aircraft Accident and Incident Investigation (Doc 9756), Part I Organization and Planning contains guidance material concerning the preparation of notification messages and the arrangements to be made for their prompt delivery to the addressee.

#### (c) Language

The notification shall be prepared in one of the working languages of ICAO, taking into account the language of the recipient(s), whenever it is possible to do so without causing undue delay.

#### (d) Additional information

(1) As soon as it is possible to do so, the State of Occurrence shall dispatch the details omitted from the notification as well as other known relevant information.

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# 12.5.1.2 Responsibility of the State Of Registry, the State of the Operator, the State Of Design and the State Of Manufacture

#### (a) Information — Participation

- (1) The State of Registry, the State of the Operator, the State of Design and the State of Manufacture should acknowledge receipt of the notification of an accident or serious incident (12.5.1.1 (a) (1)).
- (2) Upon receipt of the notification, the State of Registry, the State of the Operator, the State of Design and the State of Manufacture shall, as soon as possible, provide the State of Occurrence with any relevant information available to them regarding the aircraft and flight crew involved in the accident or serious incident. Each State shall also inform the State of Occurrence whether it intends to appoint an accredited representative and if such an accredited representative is appointed, the name and contact details; as well as the expected date of arrival if the accredited representative will travel to the State of Occurrence.
- Note 1. In accordance with 12.6.5.1 (a) (1), the State of Registry, the State of the Operator, the State of Design and the State of Manufacture have the right to appoint an accredited representative to participate in the investigation.
- Note 2.— In accordance with 12.6.5.1 (b), the attention of the State of Registry, the State of the Operator, the State of Design and the State of Manufacture is drawn to their obligation to appoint an accredited representative when specifically requested to do so by the State conducting the investigation of an accident to an aircraft over 2 250 kg. Their attention is also drawn to the usefulness of their presence and participation in the investigation.
  - (3) Upon receipt of the notification, the State of the Operator shall, with a minimum of delay and by the most suitable and quickest means available, provide the State of Occurrence with details of dangerous goods on board the aircraft.

# 12.5.2 ACCIDENTS OR SERIOUS INCIDENTS IN THE TERRITORY OF THE STATE OF REGISTRY, IN A NON-CONTRACTING STATE OR OUTSIDE THE TERRITORY OF ANY STATE

#### 12.5.2.1 Responsibility of the State Of Registry

#### (a) Forwarding

- (1) When the State of Registry institutes the investigation of an accident or serious incident that State shall forward a notification, in accordance with (b) and (c) above, with a minimum of delay and by the most suitable and quickest means available, to:
  - (i) the State of the Operator;
  - (ii) the State of Design;

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#### (iii) the State of Manufacture; and

the International Civil Aviation Organization, when the aircraft involved is of a maximum mass of over 2 250 kg or is a turbojet-powered aeroplane.

Note 1. — Telephone, facsimile, e-mail or the Aeronautical Fixed Telecommunication Network (AFTN) will in most cases constitute "the most suitable and quickest means available". More than one means of communication may be appropriate.

Note 2. — Provision for the notification of a distress phase to the State of Registry by the rescue coordination center is contained in Annex 12 — Search and Rescue.

# 12.5.2.2 Responsibility of the State of the Operator, the State Of Design and the State Of Manufacture

#### (a) Information — Participation

- (1) The State of the Operator, the State of Design and the State of Manufacture should acknowledge receipt of the notification of an accident or serious incident (a) refers).
- (2) Upon receipt of the notification, the State of the Operator, the State of Design and the State of Manufacture shall, upon request, provide the State of Registry with any relevant information available to them regarding the flight crew and the aircraft involved in the accident or serious incident. Each State shall also inform the State of Registry whether it intends to appoint an accredited representative, and if such an accredited representative is appointed, the name and contact details; as well as the expected date of arrival if the accredited representative will be present at the investigation.
- Note 1. In accordance with 12.6.5.1 (a) (1), the State of the Operator, the State of Design and the State of Manufacture have the right to appoint an accredited representative to participate in the investigation.
- Note 2.— In accordance with 12.6.5.1 (b), the attention of the State of the Operator, the State of Design and the State of Manufacture is drawn to their obligation to appoint an accredited representative when specifically requested to do so by the State conducting the investigation of an accident to an aircraft over 2 250 kg. Their attention is also drawn to the usefulness of their presence and participation in the investigation.
  - (3) Upon receipt of the notification, the State of the Operator shall, with a minimum of delay and by the most suitable and quickest means available, provide the State of Registry with details of dangerous goods on board the aircraft.

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#### 12.6 INVESTIGATION

#### 12.6.1 RESPONSIBILITY FOR INSTITUTING AND CONDUCTING THE INVESTIGATION

#### 12.6.1.1 Accidents or Incidents in the Territory Of A Contracting State

#### (a) State of Occurrence

- (1) The State of Occurrence shall institute an investigation into the circumstances of the accident and be responsible for the conduct of the investigation, but it may delegate the whole or any part of the conducting of such investigation to another State or a regional accident and incident investigation organization (RAIO) by mutual arrangement and consent. In any event, the State of Occurrence shall use every means to facilitate the investigation.
- (2) The State of Occurrence should institute an investigation into the circumstances of a serious incident. Such a State may delegate the whole or any part of the conducting of such investigation to another State or a regional accident and incident investigation organization by mutual arrangement and consent. In any event the State of Occurrence should use every means to facilitate the investigation.
- (3) The State of Occurrence shall institute an investigation into the circumstances of a serious incident when the aircraft is of a maximum mass of over 2 250 kg. Such a State may delegate the whole or any part of the conducting of such investigation to another State or a regional accident and incident investigation organization by mutual arrangement and consent. In any event the State of Occurrence shall use every means to facilitate the investigation.
- Note 1. The investigation of a serious incident does not exclude other already existing types of investigation of incidents (serious or not) by other organizations.
- Note 2. When the whole investigation is delegated to another State or a regional accident and incident investigation organization, such a State is expected to be responsible for the conduct of the investigation, including the issuance of the Final Report and the ADREP reporting. When a part of the investigation is delegated, the State of Occurrence usually retains the responsibility for the conduct of the investigation.
- Note 3. In the case of investigation of an unmanned aircraft system, only aircraft with a design and/or operational approval are to be considered.
- Note 4.— In the case of serious incidents, the State of Occurrence may consider delegating the investigation to the State of Registry or the State of the Operator, in particular those involving occurrences in which it might be beneficial or more practical for one of these States to conduct the investigation.
- Note 5. Guidance related to the establishment and management of an RAIO is contained in the Manual on Regional Accident and Incident Investigation Organization (Doc 9946)

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#### 12.6.1.2 Accidents or Incidents in the Territory of a Non-Contracting State

#### (a) State of Registry

When the accident or the serious incident has occurred in the territory of a non-Contracting State which does not intend to conduct an investigation in accordance with this part, the State of Registry or, failing that, the State of the Operator, the State of Design or the State of Manufacture should endeavor to institute and conduct an investigation in cooperation with the State of Occurrence but, failing such cooperation, should itself conduct an investigation with such information as is available.

#### 12.6.1.3 Accidents or Incidents outside the Territory of Any State

#### (a) State of Registry

- (1) When the location of the accident or the serious incident cannot definitely be established as being in the territory of any State, the State of Registry shall institute and conduct any necessary investigation of the accident or serious incident. However, it may delegate the whole or any part of the investigation to another State by mutual arrangement and consent.
- (2) States nearest the scene of an accident in international waters shall provide such assistance as they are able and shall, likewise, respond to requests by the State of Registry.
- (3) If the State of Registry is a non-Contracting State which does not intend to conduct an investigation in accordance with Annex 13, the State of the Operator or, failing that, the State of Design or the State of Manufacture should endeavor to institute and conduct an investigation. However, such a State may delegate the whole or any part of the investigation to another State by mutual arrangement and consent.

#### 12.6.1.4 Organization and Conduct of the Investigation

Note. — The Manual of Aircraft Accident and Incident Investigation (Doc 9756) contains guidance material for the organization, conduct and control of an investigation.

#### 12.6.1.5 Responsibility of the State Conducting the Investigation

*Note.* — *Nothing in the following provisions is intended to preclude the State conducting the investigation from calling upon the best technical expertise from any source.* 

- (a) The accident investigation authority shall have independence in the conduct of the investigation and have unrestricted authority over its conduct, consistent with the provisions of this Annex. The investigation shall normally include:
  - (1) the gathering, recording and analysis of all relevant information on that accident or incident;
  - (2) the protection of certain accident and incident investigation records in accordance with this part;

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- (3) if appropriate, the issuance of safety recommendations;
- (4) if possible, the determination of the causes and/or contributing factors; and
- (5) the completion of the Final Report
- (b) Where feasible, the scene of the accident shall be visited, the wreckage examined and statements taken from witnesses. The extent of the investigation and the procedure to be followed in carrying out such an investigation shall be determined by the accident investigation authority, depending on the lessons it expects to draw from the investigation for the improvement of safety.
- (c) Any investigation conducted in accordance with the provisions of this Annex shall be separate from any judicial or administrative proceedings to apportion blame or liability.

Note. — Separation can be achieved by the investigation being conducted by State accident investigation authority experts, and any judicial or administrative proceedings being conducted by other appropriate experts. Coordination, as per 5.10, between the two processes would likely be required at the accident site and in the gathering of factual information, with due consideration to the provisions in this part.

(d) The accident investigation authority should develop documented policies and procedures detailing its accident investigation duties. These should include: organization and planning; investigation; and reporting.

Note. — Guidance related to policies and procedures for investigations is provided in the Manual on Accident and Incident Investigation Policies and Procedures (Doc 9962).

- **(e)** The Authority shall ensure that any investigations conducted under the provisions of this Annex have unrestricted access to all evidential material without delay.
- (f) The Authority should ensure cooperation between its accident investigation authority and judicial authorities so that an investigation is not impeded by administrative or judicial investigations or proceedings.

Note. — Cooperation may be achieved by legislation, protocols, agreements or other arrangements, and may cover the following subjects: access to the site of the accident; preservation of and access to evidence; initial and ongoing debriefings of the status of each process; exchange of information; appropriate use of safety information; and resolution of conflicts.

#### 12.6.1.6 Investigator-in-charge — Designation

The Authority conducting the investigation shall designate the investigator-in-charge of the investigation and shall initiate the investigation immediately.

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#### 12.6.1.7 Investigator-in-charge — Access and control

The investigator-in-charge shall have unhampered access to the wreckage and all relevant material, including flight recorders and ATS records, and shall have unrestricted control over it to ensure that a detailed examination can be made without delay by authorized personnel participating in the investigation.

#### 12.6.1.8 Flight recorders — Accidents and incidents

- (a) Effective use shall be made of flight recorders in the investigation of an accident or an incident. The State conducting the investigation shall arrange for the read-out of the flight recorders without delay.
- **(b)** In the event that the State conducting the investigation of an accident or an incident does not have adequate facilities to read out the flight recorders, it should use the facilities made available to it by other States, giving consideration to the following:
  - (1) the capabilities of the read-out facility;
  - (2) the timeliness of the read-out; and
  - (3) the location of the read-out facility.

Note.— The requirements for the recording of radar data and ATS communications are contained in Annex 11 — Air Traffic Services, Chapter 6.

#### 12.6.1.9 Autopsy examinations

The Authority conducting the investigation into a fatal accident shall arrange for complete autopsy examination of fatally injured flight crew and, subject to the particular circumstances, of fatally injured passengers and cabin attendants, by a pathologist, preferably experienced in accident investigation. These examinations shall be expeditious and complete.

Note. — Guidance material related to autopsies is provided in detail in the Manual of Civil Aviation Medicine (Doc 8984) and the Manual of Aircraft Accident and Incident Investigation (Doc 9756), the former containing detailed guidance on toxicological testing.

#### 12.6.1.10 Medical examinations

When appropriate, the State conducting the investigation should arrange for medical examination of the crew, passengers and involved aviation personnel, by a physician, preferably experienced in accident investigation. These examinations should be expeditious.

Note 1. — Such examinations may also determine whether the level of physical and psychological fitness of flight crew and other personnel directly involved in the occurrence is sufficient for them to contribute to the investigation.

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Note 2. — The Manual of Civil Aviation Medicine (Doc 8984) contains guidance on medical examinations.

#### 12.6.1.11 Coordination — Judicial authorities

The Authority conducting the investigation shall recognize the need for coordination between the investigator-in-charge and the judicial authorities. Particular attention shall be given to evidence which requires prompt recording and analysis for the investigation to be successful, such as the examination and identification of victims and read-outs of flight recorder recordings.

*Note 1.* — *The responsibility of the State of Occurrence for such coordination is set out in this part.* 

Note 2. — Possible conflicts between investigating and judicial authorities regarding the custody of flight recorders and their recordings may be resolved by an official of the judicial authority carrying the recordings to the place of read-out, thus maintaining custody.

Note 3. — Possible conflicts between investigating and judicial authorities regarding the custody of the wreckage may be resolved by an official of the judicial authority accompanying the wreckage to the place of examination and being present at such examination when a modification of the condition of the wreckage is required, thus maintaining custody.

#### 12.6.1.12 Informing aviation security authorities

If, in the course of an investigation it becomes known, or it is suspected, that an act of unlawful interference was involved, the investigator-in-charge shall immediately initiate action to ensure that the aviation security authorities of the State(s) concerned are so informed.

#### 12.6.1.13 Protection of accident and incident investigation records

- (a) The Authority conducting the investigation of an accident or incident shall not make the following records available for purposes other than accident or incident investigation, unless the competent authority designated by that State determines, in accordance with national laws and subject to IS 12.7 (2) and in this part, that their disclosure or use outweighs the likely adverse domestic and international impact such action may have on that or any future investigations:
  - (1) cockpit voice recordings and airborne image recordings and any transcripts from such recordings; and
  - (2) records in the custody or control of the accident investigation authority being:
    - (i) all statements taken from persons by the accident investigation authority in the course of their investigation;

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- (ii) all communications between persons having been involved in the operation of the aircraft.
- (iii) medical or private information regarding persons involved in the accident or incident;
- (iv) recordings and transcripts of recordings from air traffic control units;
- (v) analysis of and opinions about information, including flight recorder information, made by the accident investigation authority and accredited representatives in relation to the accident or incident; and
- (vi) the draft Final Report of an accident or incident investigation.
- **(b)** The Authority should determine whether any other records obtained or generated by the accident investigation authority, as a part of an accident or incident investigation, need to be protected in the same way as the records listed in this part.
- (c) The records listed in this part shall be included in the Final Report or its appendices only when pertinent to the analysis of the accident or incident. Parts of the records not relevant to the analysis shall not be disclosed.

Note. — The records listed in this part include information relating to an accident or incident. The disclosure or use of such information for purposes where the disclosure or use is not necessary in the interest of safety may mean that, in the future, the information will no longer be openly disclosed to investigators. Lack of access to such information would impede the investigation process and seriously affect aviation safety.

- **(d)** The names of the persons involved in the accident or incident shall not be disclosed to the public by the accident investigation authority.
- **(e)** The Authority shall ensure that requests for records in the custody or control of the accident investigation authority are directed to the original source of the information, where available.
- (f) The accident investigation authority should retain, where possible, only copies of records obtained in the course of an investigation.
- (g) The Authority shall take measures to ensure that audio content of cockpit voice recordings as well as image and audio content of airborne image recordings are not disclosed to the public.
- **(h)** The Authority issuing or receiving a draft Final Report shall take measures to ensure that it is not disclosed to the public.

Note. — IS 12.7 (2) contains additional provisions on the protection of accident and incident investigation records. These provisions appear separately for convenience but form part of the SARPs.

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#### 12.6.1.14 Reopening of investigation

If, after the investigation has been closed, new and significant evidence becomes available, the State which conducted the investigation shall reopen it. However, when the State which conducted the investigation did not institute it, that State shall first obtain the consent of the State which instituted the investigation.

Note. — Where an aircraft which was considered missing following an official search is subsequently located, consideration may be given to reopening the investigation.

#### 12.6.2 RESPONSIBILITY OF ANY OTHER STATE

#### 12.6.2.1 Information — Accidents and incidents

- (a) Any State shall, on request from the State conducting the investigation of an accident or an incident, provide that State with all the relevant information available to it.
- **(b)** The Authority should cooperate to determine the limitations on disclosure or use that will apply to information before it is exchanged between them for the purposes of an accident or incident investigation.
- **(c)** Any State, the facilities or services of which have been, or would normally have been, used by an aircraft prior to an accident or an incident, and which has information pertinent to the investigation, shall provide such information to the State conducting the investigation.

# 12.6.3 RESPONSIBILITY OF THE STATE OF REGISTRY AND THE STATE OF THE OPERATOR

#### (a) Flight recorders — Accidents and serious incidents

When an aircraft involved in an accident or a serious incident lands in a State other than the State of Occurrence, the State of Registry or the State of the Operator shall, on request from the State conducting the investigation, furnish the latter State with the flight recorder records and, if necessary, the associated flight recorders.

Note. — In implementing this part, the State of Registry or the State of the Operator may request the cooperation of any other State in the retrieval of the flight recorder records.

#### (b) Organizational information

The State of Registry and the State of the Operator, on request from the State conducting the investigation, shall provide pertinent information on any organization whose activities may have directly or indirectly influenced the operation of the aircraft.

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#### 12.6.4 PARTICIPATION IN THE INVESTIGATION

Note. — Nothing in this Annex is intended to imply that the accredited representative and advisers of a State have to be always present in the State in which the investigation is conducted.

# 12.6.4.1 Participation of the State Of Registry, the State of the Operator, the State Of Design and the State Of Manufacture

#### (a) Rights

(1) The State of Registry, the State of the Operator, the State of Design and the State of Manufacture shall each be entitled to appoint an accredited representative to participate in the investigation.

Note. — Nothing in this Standard is intended to preclude the State that designed or manufactured the power plant or major components of the aircraft from requesting participation in the investigation of an accident.

- (2) The State of Registry or the State of the Operator shall appoint one or more advisers, proposed by the operator, to assist its accredited representative.
- (3) When neither the State of Registry, nor the State of the Operator appoint an accredited representative, the State conducting the investigation should invite the operator to participate, subject to the procedures of the State conducting the investigation.
- (4) The State of Design and the State of Manufacture shall be entitled to appoint one or more advisers, proposed by the organizations responsible for the type design and the final assembly of the aircraft, to assist their accredited representatives.
- (5) When neither the State of Design nor the State of Manufacture appoint an accredited representative, the State conducting the investigation should invite the organizations responsible for the type design and the final assembly of the aircraft to participate, subject to the procedures of the State conducting the investigation.

#### (b) Obligations

When the State conducting an investigation of an accident to an aircraft of a maximum mass of over 2 250 kg specifically requests participation by the State of Registry, the State of the Operator, the State of Design or the State of Manufacture, the State(s) concerned shall each appoint an accredited representative.

Note 1. — Nothing in this part is intended to preclude the State conducting an investigation from requesting the State that designed or manufactured the power plant or major components of the aircraft to appoint an accredited representative whenever the former State believes

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that a useful contribution can be made to the investigation or when such participation might result in increased safety.

#### (c) Organizational information

The State of Registry and the State of the Operator, on request from the State conducting the investigation, shall provide pertinent information on any organization whose activities may have directly or indirectly influenced the operation of the aircraft.

#### 12.6.5 PARTICIPATION IN THE INVESTIGATION

Note. — Nothing in this Annex is intended to imply that the accredited representative and advisers of a State have to be always present in the State in which the investigation is conducted.

# 12.6.5.1 Participation of the State Of Registry, the State of the Operator, the State Of Design and the State Of Manufacture

#### (a) Rights

(1) The State of Registry, the State of the Operator, the State of Design and the State of Manufacture shall each be entitled to appoint an accredited representative to participate in the investigation.

Note. — Nothing in this Standard is intended to preclude the State that designed or manufactured the power plant or major components of the aircraft from requesting participation in the investigation of an accident.

- (2) The State of Registry or the State of the Operator shall appoint one or more advisers, proposed by the operator, to assist its accredited representative.
- (3) When neither the State of Registry, nor the State of the Operator appoint an accredited representative, the State conducting the investigation should invite the operator to participate, subject to the procedures of the State conducting the investigation.
- (4) The State of Design and the State of Manufacture shall be entitled to appoint one or more advisers, proposed by the organizations responsible for the type design and the final assembly of the aircraft, to assist their accredited representatives.

When neither the State of Design nor the State of Manufacture appoint an accredited representative, the State conducting the investigation should invite the organizations responsible for the type design and the final assembly of the aircraft to participate, subject to the procedures of the State conducting the investigation.

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#### (b) Obligations

When the State conducting an investigation of an accident to an aircraft of a maximum mass of over 2 250 kg specifically requests participation by the State of Registry, the State of the Operator, the State of Design or the State of Manufacture, the State(s) concerned shall each appoint an accredited representative.

Note 1. — Nothing in this part is intended to preclude the State conducting an investigation from requesting the State that designed or manufactured the power plant or major components of the aircraft to appoint an accredited representative whenever the former State believes that a useful contribution can be made to the investigation or when such participation might result in increased safety.

Note 2. — Nothing in this part is intended to preclude the State conducting an investigation from requesting the State of Design and the State of Manufacture to give assistance in the investigation of accidents other than those in this part.

#### 12.6.6 PARTICIPATION OF OTHER STATES

#### (a) Rights

Any State which on request provides information, facilities or experts to the State conducting the investigation shall be entitled to appoint an accredited representative to participate in the investigation.

Note.— Any State that provides an operational base for field investigations, or is involved in search and rescue or wreckage recovery operations, or is involved as a State of a code-share or alliance partner of the operator, may also be invited to appoint an accredited representative to participate in the investigation.

#### 12.6.7 ENTITLEMENT OF ACCREDITED REPRESENTATIVES

#### (a) Advisers

(1) The Authority entitled to appoint an accredited representative shall also be entitled to appoint one or more advisers to assist the accredited representative in the investigation.

Note 1.— Nothing in the above provisions is intended to preclude a State participating in an investigation from calling upon the best technical experts from any source and appointing such experts as advisers to its accredited representative.

- Note 2. Facilitation of the entry of the accredited representatives, their advisers and equipment is covered in Annex 9 Facilitation. The carriage of an official or service passport may expedite the entry.
  - (2) Advisers assisting accredited representatives shall be permitted, under the accredited representatives' supervision, to participate in the

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investigation to the extent necessary to enable the accredited representatives to make their participation effective.

#### (b) Participation

- (1) Participation in the investigation shall confer entitlement to participate in all aspects of the investigation, under the control of the investigator-inchange, in particular to:
  - (i) visit the scene of the accident;
  - (ii) examine the wreckage;
  - (iii) obtain witness information and suggest areas of questioning;
  - (iv) have full access to all relevant evidence as soon as possible;
  - (v) receive copies of all pertinent documents;
  - (vi) participate in read-outs of recorded media
  - (vii) participate in off-scene investigative activities such as component examinations, technical briefings, tests and simulations;
  - (viii) participate in investigation progress meetings including deliberations related to analysis, findings, causes, contributing factors and safety recommendations; and
  - (ix) make submissions in respect of the various elements of the investigation.
- (2) However, participation of States other than the State of Registry, the State of the Operator, the State of Design and the State of Manufacture may be .limited to those matters which entitled such States to participation under 12.6.6
- Note 1. It is recognized that the form of participation would be subject to the procedures of the State in which the investigation, or part thereof, is being conducted.
- Note 2. The collection and recording of information need not be delayed to await the arrival of an accredited representative.
- Note 3. Nothing in this Standard precludes the State conducting the investigation from extending participation beyond the entitlement enumerated.
- Note 4. The pertinent documents referred to in subparagraph e) also include documents such as the reports on examinations of components or studies performed within the framework of the investigation

#### (c) Obligations

- (1) Accredited representatives and their advisers:
  - (i) shall provide the State conducting the investigation with all relevant information available to them; and

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(ii) shall not divulge information on the progress and the findings of the investigation without the express consent of the State conducting the investigation.

Note. — Nothing in this Standard precludes prompt release of facts when authorized by the State conducting the investigation, nor does this Standard preclude accredited representatives from reporting to their respective States in order to facilitate appropriate safety actions.

# 12.6.8 PARTICIPATION OF STATES HAVING SUFFERED FATALITIES OR SERIOUS INJURIES TO THEIR CITIZENS

#### (a) Rights and entitlement

- (1) The Authority which has a special interest in an accident by virtue of fatalities or serious injuries to its citizens shall be entitled to appoint an expert who shall be entitled to:
  - (i) visit the scene of the accident;
  - (ii) have access to the relevant factual information which is approved for public release by the State conducting the investigation, and information on the progress of the investigation; and
  - (iii) receive a copy of the Final Report
- (2) This will not preclude the State from also assisting in the identification of victims and in meetings with survivors from that State.

Note. — Guidance related to assistance to aircraft accident victims and their families is provided in the Manual on Assistance to Aircraft Accident Victims and their Families (Doc 9973).

(3) The State conducting the investigation should release, at least during the first year of the investigation, established factual information and indicate the progress of the investigation in a timely manner.

#### 12.7 FINAL REPORT

The format of the Final Report in IS 12.7 (1) should be used. However, it may be adapted to the circumstances of the accident or incident.

#### 12.7.1 RESPONSIBILITY OF ANY STATE

#### (a) Release of information — Consent

States shall not circulate, publish or give access to a draft report or any part thereof, or any documents obtained during an investigation of an accident or incident, without the express consent of the State which conducted the investigation, unless such reports or documents have already been published or released by that latter State.

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#### 12.7.2 RESPONSIBILITY OF THE STATE CONDUCTING THE INVESTIGATION

#### (a) Consultation

- (1) The Authority conducting the investigation shall send a copy of the draft Final Report to the following States inviting their significant and substantiated comments on the report as soon as possible:
  - (i) the State that instituted the investigation;
  - (ii) the State of Registry;
  - (iii) the State of the Operator;
  - (iv) the State of Design;
  - (v) the State of Manufacture; and
  - (vi) any State that participated in the investigation as per Chapter 5.
- (2) If The Authority conducting the investigation receives comments within sixty days of the date of the transmittal letter, it shall either amend the draft Final Report to include the substance of the comments received or, if desired by the State that provided comments, append the comments to the Final Report. If the State conducting the investigation receives no comments within sixty days of the date of the first transmittal letter, it shall issue the Final Report in accordance with this part, unless an extension of that period has been agreed by the States concerned.
- Note 1. Nothing in this Standard is intended to preclude the State conducting the investigation from consulting other States, such as those States which provided relevant information, significant facilities, or experts who participated in the investigation under this part
- Note 2.— Comments to be appended to the Final Report are restricted to non-editorial-specific technical aspects of the Final Report upon which no agreement could be reached.
- Note 3. When sending the draft Final Report to recipient States, the State conducting the investigation may consider using the most suitable and quickest means available, such as facsimile, e-mail, courier service or express mail.
- Note 4. Intended safety recommendations are to be included in the draft Final Report.
  - (3) The Authority conducting the investigation should send, through the State of the Operator, a copy of the draft Final Report to the operator to enable the operator to submit comments on the draft Final Report.
  - (4) The Authority conducting the investigation should send, through the State of Design and the State of Manufacture, a copy of the draft Final Report to the organizations responsible for the type design and the final assembly of the aircraft to enable them to submit comments on the draft Final Report.

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#### (b) Recipient States

- (1) The Final Report of the investigation of an accident shall be sent with a minimum of delay by the State conducting the investigation to:
  - (i) the State that instituted the investigation;
  - (ii) the State of Registry;
  - (iii) the State of the Operator;
  - (iv) the State of Design;
  - (v) the State of Manufacture;
  - (vi) any State that participated in the investigation;
  - (vii)any State having suffered fatalities or serious injuries to its citizens; and
  - (viii) any State that provided relevant information, significant facilities or experts.

#### (c) Release of the Final Report

(1) In the interest of accident prevention, the State conducting the investigation of an accident or incident shall make the Final Report publicly available as soon as possible and, if possible, within twelve months

Note. — Making a Final Report publicly available can be achieved by posting the Final Report on the Internet, and does not necessarily require a hard-copy publication of the Final Report.

(2) If the report cannot be made publicly available within twelve months, the State conducting the investigation shall make an interim statement publicly available on each anniversary of the occurrence, detailing the progress of the investigation and any safety issues raised.

When the Authority that has conducted an investigation into an accident or an incident involving an aircraft of a maximum mass of over 5 700 kg has released a Final Report, that State shall send to the International Civil Aviation Organization a copy of the Final Report.

Note. — Whenever practicable, the Final Report sent to ICAO is to be prepared in one of the working languages of the Organization and in the form shown in IS 12.7 (1).

#### (d) Safety recommendations

(1) At any stage of the investigation of an accident or incident, the accident investigation authority of the State conducting the investigation shall recommend in a dated transmittal correspondence to the appropriate authorities, including those in other States, any preventive action that it considers necessary to be taken promptly to enhance aviation safety.

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Note. — Precedence for the issuance of safety recommendations from an accident or incident investigation should be given to the State conducting the investigation; however, in the interest of safety, other States participating in the investigation may issue safety recommendations after coordinating with the State conducting the investigation.

(2) The Authority conducting investigations of accidents or incidents shall address, when appropriate, any safety recommendations arising out of its investigations in a dated transmittal correspondence to the accident investigation authorities of other State(s) concerned and, when ICAO documents are involved, to ICAO.

Note. — When Final Reports contain safety recommendations addressed to ICAO, because ICAO documents are involved, these reports must be accompanied by a letter outlining the specific action proposed.

# 12.7.3 RESPONSIBILITY OF A STATE RECEIVING OR ISSUING SAFETY RECOMMENDATIONS

#### (a) Action on safety recommendations

(1) The Authority that receives safety recommendations shall inform the proposing State, within ninety days of the date of the transmittal correspondence, of the preventive action taken or under consideration, or the reasons why no action will be taken.

Note. — Nothing in this Standard is intended to preclude the State conducting the investigation from making proposals for preventive action other than safety recommendations.

(2) The Authority conducting the investigation or any other State issuing a safety recommendation shall implement procedures to record the responses received under 6.10 to the safety recommendation issued.

The Authority that receives a safety recommendation shall implement procedures to monitor the progress of the action taken in response to that safety recommendation.

Note. — Guidance on the identification, drafting and follow-up of safety recommendations

#### 12.8 ADREP REPORTING

*Note 1.* — *Attachment B provides a notification and reporting checklist.* 

Note 2. — The provisions of this Chapter may require two separate reports for any one accident or incident. They are:

Preliminary Report

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Accident/Incident Data Report.

#### 12.8.1 PRELIMINARY REPORT

# 12.8.1.1 Responsibility of the State Conducting the Investigation

## (a) Accidents to aircraft over 2 250 kg

- (1) When the aircraft involved in an accident is of a maximum mass of over 2 250 kg, the State conducting the investigation shall send the Preliminary Report to:
  - (i) the State of Registry or the State of Occurrence, as appropriate;
  - (ii) the State of the Operator;
  - (iii) the State of Design;
  - (iv) the State of Manufacture;
  - (v) any State that provided relevant information, significant facilities or experts; and
  - (vi) the International Civil Aviation Organization.

# (b) Accidents to aircraft of 2 250 kg or less

- (1) When an aircraft, not covered in this part, is involved in an accident and when airworthiness or matters considered to be of interest to other States are involved, the State conducting the investigation shall forward the Preliminary Report to:
  - (i) the State of Registry or the State of Occurrence, as appropriate;
  - (ii) the State of the Operator;
  - (iii) the State of Design;
  - (iv) the State of Manufacture; and
  - (v) any State that provided relevant information, significant facilities or experts

# (c) Language

The Preliminary Report shall be submitted to appropriate States and to the International Civil Aviation Organization in one of the working languages of ICAO.

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## (d) Dispatch

The Preliminary Report shall be sent by facsimile, e-mail, or airmail within thirty days of the date of the accident unless the Accident/Incident Data Report has been sent by that time. When matters directly affecting safety are involved, it shall be sent as soon as the information is available and by the most suitable and quickest means available.

#### 12.8.2 ACCIDENT/INCIDENT DATA REPORT

#### 12.8.2.1 Responsibility of the State Conducting the Investigation

## (a) Accidents to aircraft over 2 250 kg

When the aircraft involved in an accident is of a maximum mass of over 2 250 kg, the State conducting the investigation shall send, as soon as practicable after the investigation, the Accident Data Report to the International Civil Aviation Organization.

# (b) Additional information

The Authority conducting the investigation should, upon request, provide other States with pertinent information additional to that made available in the Accident/Incident Data Report.

# (c) Incidents to aircraft over 5 700 kg

If the Authority conducts an investigation into an incident to an aircraft of a maximum mass of over 5 700 kg, that State shall send, as soon as is practicable after the investigation, the Incident Data Report to the International Civil Aviation Organization.

Note. — The types of incidents which are of main interest to the International Civil Aviation Organization for accident prevention studies are listed in Attachment C.

#### 12.9 ACCIDENT PREVENTION MEASURES

Note.— In addition to the provisions of this Chapter, other provisions relative to the promotion of accident prevention by collection and analysis of safety data and by a prompt exchange of safety information, as part of the State safety program (SSP), are included in Annex 19 — Safety Management and, to this effect, are applicable to this Annex. Further guidance is contained in the Safety Management Manual (SMM) (Doc 9859).

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# (d) Database and preventive actions

(1) The Authority shall establish and maintain an accident and incident database to facilitate the effective analysis of information on actual or potential safety deficiencies and to determine any preventive actions required.

Note.— Additional information on which to base preventive actions may be contained in the Final Reports on accidents and incidents that have been investigated.

(2) State authorities responsible for the implementation of the SSP should have access to the accident and incident database referenced in this part to support their safety responsibilities.

Note. — An accident and incident database may be included in a safety database, which may refer to a single or multiple database(s). Further provisions on a safety database are contained in Annex 19 — Safety Management. Additional guidance is also included in the Safety Management Manual (SMM) (Doc 9859).

In addition to safety recommendations arising from accident and incident investigations, safety recommendations may result from diverse sources, including safety studies. If safety recommendations are addressed to an organization in another State, they shall also be transmitted to that State's accident investigation authority.

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# LIBERIA CIVIL AVIATION FLIGHT SAFETY STANDARDS REGULATIONS

# Part 12 — IMPLEMENTING STANDARDS

For ease of reference the number assigned to each implementing standard corresponds to its associated regulation. For example IS: 12.7 would reflect a standard required in subsection 12.7.

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#### **IS 12.7 FINAL REPORT**

# 1. FORMAT OF THE FINAL REPORT

#### **PURPOSE**

The purpose of this format is to present the Final Report in a convenient and uniform manner.

Detailed guidance on completing each section of the Final Report is found in the *Manual of Aircraft Accident and Incident Investigation* (Doc 9756).

#### **FORMAT**

**Title.** The Final Report begins with a title comprising:

Name of the operator; manufacturer, model, nationality and registration marks of the aircraft; and place and date of the accident or incident.

**Synopsis.** Following the title is a synopsis describing briefly all relevant information regarding:

Notification of accident to national and foreign authorities; identification of the accident investigation authority and accredited representation; organization of the investigation; authority releasing the report and date of publication; and

Concluding with a brief résumé of the circumstances leading to the accident.

**Body.** The body of the Final Report comprises the following main headings:

- 1. Factual information
- 2. Analysis
- 3. Conclusions
- 4. Safety recommendations

Each heading consisting of a number of subheadings as outlined in the following.

**Appendices.** Include as appropriate.

*Note.* — *In preparing a Final Report, using this format, ensure that:* 

a) all information relevant to an understanding of the factual information, analysis and conclusions is included under each appropriate heading;

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b) where information in respect of any of the items in 1.— Factual information is not available, or is irrelevant to the circumstances leading to the accident, a note to this effect is included under the appropriate subheadings.

# 1) FACTUAL INFORMATION

- 1.1 *History of the flight.* A brief narrative giving the following information:
- Flight number, type of operation, last point of departure, time of departure (local time or UTC), point of intended landing.
- Flight preparation, description of the flight and events leading to the accident, including reconstruction of the significant portion of the flight path, if appropriate.
- Location (latitude, longitude, elevation), time of the accident (local time or UTC), whether day or night.
- 1.2 *Injuries to persons.* Completion of the following (in numbers):

Injuries	Crew	Passenger	Other
Fatal			
Serious			
Minor/None			

Note. — Fatal injuries include all deaths determined to be a direct result of injuries sustained in the accident. Serious injury is defined in Chapter 1.

- 1.3 **Damage to aircraft.** Brief statement of the damage sustained by aircraft in the accident (destroyed, substantially damaged, slightly damaged, no damage).
- 1.4 **Other damage.** Brief description of damage sustained by objects other than the aircraft.

## 1.5 Personnel information:

- a) Pertinent information concerning each of the flight crew members including: age, validity of licenses, ratings, mandatory checks, flying experience (total and on type) and relevant information on duty time.
- b) Brief statement of qualifications and experience of other crew members.
- c) Pertinent information regarding other personnel, such as air traffic services, maintenance, etc., when relevant.

# 1.6 Aircraft information:

Brief statement on airworthiness and maintenance of the aircraft (indication of deficiencies known prior to and during the flight to be included, if having any bearing on the accident)

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- a) Brief statement on performance, if relevant, and whether the mass and center of gravity were within the prescribed limits during the phase of operation related to the accident. (If not and if of any bearing on the accident give details.)
- b) Type of fuel used.

# 1.7 Meteorological information:

- a) Brief statement on the meteorological conditions appropriate to the circumstances including both forecast and actual conditions, and the availability of meteorological information to the crew.
- b) Natural light conditions at the time of the accident (sunlight, moonlight, twilight, etc.).
- 1.8 *Aids to navigation.* Pertinent information on navigation aids available, including landing aids such as ILS, MLS, NDB, PAR, VOR, visual ground aids, etc., and their effectiveness at the time.
- 1.9 **Communications.** Pertinent information on aeronautical mobile and fixed service communications and their effectiveness.
- 1.10 **Aerodrome information.** Pertinent information associated with the aerodrome, its facilities and condition, or with the take-off or landing area if other than an aerodrome.
- 1.11 *Flight recorders.* Location of the flight recorder installations in the aircraft, their condition on recovery and pertinent data available therefrom.
- 1.12 Wreckage and impact information. General information on the site of the accident and the distribution pattern of the wreckage, detected material failures or component malfunctions. Details concerning the location and state of the different pieces of the wreckage are not normally required unless it is necessary to indicate a break-up of the aircraft prior to impact. Diagrams, charts and photographs may be included in this section or attached in the appendices.
- 1.13 **Medical and pathological information.** Brief description of the results of the investigation undertaken and pertinent data available therefrom.
- Note. Medical information related to flight crew licenses should be included in 1.5 Personnel information.
- 1.14 *Fire.* If fire occurred, information on the nature of the occurrence, and of the firefighting equipment used and its effectiveness.
- 1.15 **Survival aspects.** Brief description of search, evacuation and rescue, location of crew and passengers in relation to injuries sustained, and failure of structures such as seats and seat-belt attachments.
- 1.16 **Tests and research.** Brief statements regarding the results of tests and research.
- 1.17 **Organizational and management information.** Pertinent information concerning the organizations and their management involved in influencing the operation of the aircraft. The organizations include, for example: the operator; the air traffic services; airway, aerodrome and weather service agencies; and the regulatory authority. The information

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could include, but not be limited to, organizational structure and functions, resources, economic status, management policies and practices, and regulatory framework.

- 1.18 Additional information. Relevant information not already included in 1.1 to 1.17.
- 1.19 *Useful or effective investigation techniques.* When useful or effective investigation techniques have been used during the investigation, briefly indicate the reason for using these techniques and refer here to the main features as well as describing the results under the appropriate subheadings 1.1 to 1.18.

# 2) ANALYSIS

Analyze, as appropriate, only the information documented in 1. — Factual information and which is relevant to the determination of conclusions and causes and/or contributing factors

#### 3) CONCLUSIONS

List the findings, causes and/or contributing factors established in the investigation. The list of causes and/or contributing factors should include both the immediate and the deeper systemic causes and/or contributing factors.

Note. — As stated in this part, the Final Report format presented in this Appendix may be adapted to the circumstances of the accident or incident. Thus, States may use either "causes" or "contributing factors", or both, in the Conclusions.

### 4) SAFETY RECOMMENDATIONS

As appropriate, briefly state any recommendations made for the purpose of accident prevention and identify safety actions already implemented.

# 5) APPENDICES

Include, as appropriate, any other pertinent information considered necessary for the understanding of the Final Report.

# 2. PROTECTION OF ACCIDENT AND INCIDENT INVESTIGATION RECORDS

# 1) INTRODUCTION

Note 1.— The disclosure or use of records listed in this part, in criminal, civil, administrative or disciplinary proceedings, or their public disclosure, can have adverse consequences for persons or organizations involved in accidents and incidents, likely causing them or others to be reluctant to cooperate with accident investigation authorities in the future. The determination on disclosure or use required in this part is designed to take account of these matters.

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- Note 2. In accordance with in this part, the provisions specified in this Appendix are intended to:
  - a) assist States in developing national laws, regulations and policies to protect accident and incident investigation records appropriately; and
  - b) assist the competent authority in making the determination as required in this part.

# Throughout this Appendix:

- a) balancing test refers to the determination by the competent authority, in accordance with 5.12, of the impact the disclosure or use of accident and incident investigation records may have on current or future investigations; and
- b) record(s) refers to those listed in this part.
- Note 3. Provisions on the use and protection of safety information and related sources other than accident and incident investigation records are included in Annex 19 Safety Management.

#### 2) GENERAL

- 2.1 States shall accord the protections in this part and this Appendix to the entire recording of the cockpit voice recorder and airborne image recorder, and any transcripts from such recordings. These protections shall apply from the time an accident or incident occurs and continue after the publication of the Final Report.
- 2.2 States shall accord the protections in this part and this Appendix to the other records listed in 5.12 b). These protections shall apply from the time they come into the custody or control of the accident investigation authority and continue after the publication of the Final Report.

### Non-disclosure of audio or image recordings to the public

- 2.3 States shall take action to achieve the non-disclosure of audio content of cockpit voice recordings as well as image and audio content of airborne image recordings to the public, as per this part, such as:
  - a) prevention of disclosure through the adoption of national laws, regulations and policies; or
  - b) adoption of authoritative safeguards such as protective orders, closed proceedings or in-camera review; or
  - c) prevention of disclosure of recordings through technical means, such as encrypting or overwriting, before returning the cockpit voice recorders or airborne image recorders to the owners.

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Note.— Ambient workplace recordings, such as cockpit voice recordings and airborne image recordings, required by SARPs contained in the Annexes to the Chicago Convention may be perceived as constituting an invasion of the privacy of operational personnel if disclosed or used for purposes other than those for which the recordings were made.

#### 3) COMPETENT AUTHORITY

In accordance with 5.12, each State shall designate a competent authority or competent authorities appropriate to the task of administering the balancing test.

Note.— Different competent authorities may be designated for different circumstances. For example, the competent authority designated for applying the balancing test in criminal or civil proceedings may be a judicial authority. Another competent authority may be designated for applying the balancing test in cases where the purpose of the request for disclosure is for public accessibility.

#### 4) ADMINISTRATION OF THE BALANCING TEST

4.1 Where the request is for a record to be disclosed or used in a criminal, civil, administrative or disciplinary proceeding, the competent authority shall be satisfied that a material fact in question in the proceedings cannot be determined without that record, before administering the balancing test.

Note. — A material fact in question is a legal term used to refer to a fact that is significant or essential to the matter at hand, that one party alleges and that the other controverts, and is to be determined by the competent authority administering the balancing test.

- 4.2 When administering the balancing test, the competent authority shall take into consideration factors such as:
  - a) the purpose for which the record was created or generated;
  - b) the requester's intended use of that record;
  - c) whether the rights or interests of a person or organization will be adversely affected by the disclosure or use of that record;
  - d) whether the person or organization to whom that record relates has consented to make that record available:
  - e) whether suitable safeguards are in place to limit the further disclosure or use of that record;
  - f) whether that record has been or can be de-identified, summarized or aggregated;
  - g) whether there is an urgent need to access that record to prevent a serious risk to health or life;
  - h) whether that record is of a sensitive or restrictive nature; and
  - i) whether that record reasonably indicates that the accident or incident may have been caused by an act or omission considered, in accordance

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with national laws and regulations, to be gross negligence, wilful misconduct, or done with criminal intent.

Note 1. — The administration of the balancing test can be done once for a certain category of records and the result incorporated into national laws and regulations.

Note 2. — The competent authority may need to administer a balancing test for determining whether to permit the disclosure of a record, and a separate balancing test for determining whether to permit the use of a record.

Note 3. — Guidance material on the balancing test can be found in the Manual on Protection of Safety Information (Doc 10053), Part I — Protection of Accident and Incident Investigation Records.

### 5. RECORDS OF THE DECISIONS

**Recommendation.** — The competent authority should record the reasons for its determination when administering the balancing test. The reasons should be made available and referred to as necessary for subsequent decisions.

Note. — States may submit the decisions recorded to the International Civil Aviation Organization in one of the working languages of the Organization to be archived in a public database.

#### 6. FINAL REPORT

**Recommendation.** — In order to limit the use of the Final Report for purposes other than the prevention of accidents and incidents, States should consider:

- a) instituting a separate investigation for those other purposes;; or
- b) differentiating between the parts of the Final Report in order to allow the use of factual information contained therein while preventing use of analysis, conclusions and safety recommendations for apportioning blame or liability; or
  - c) preventing the use of the Final Report as evidence in proceedings to apportion blame or liability.

Note. — In accordance with this part, Final Reports are publicly available in the interest of accident prevention and are not subject to protection under this part. However, the use of portions of the Final Report, in particular the analysis, conclusions and safety recommendations, as evidence before national courts in view of assigning blame or determining liability is against the purposes for which the investigation was undertaken.

#### 7. ACCIDENT AND INCIDENT INVESTIGATION PERSONNEL

**Recommendation.**— In the interest of safety and in accordance with this part States should consider that accident investigation personnel not be compellable to give an opinion on matters of blame or liability in civil, criminal, administrative or disciplinary proceedings.

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# ATTACHMENT A. RIGHTS AND OBLIGATIONS OF THE STATE OF THE OPERATOR IN RESPECT OF ACCIDENTS AND INCIDENTS INVOLVING LEASED, CHARTERED OR INTERCHANGED AIRCRAFT

The Standards and Recommended Practices of Annex 13 — Aircraft Accident and Incident Investigation were developed when the State of Registry and the State of the Operator normally were the same. In recent years, however, international aircraft leasing and interchanging arrangements have developed so that in many instances the State of the Operator is different from the State of Registry.

Leasing or interchange arrangements sometimes include the provision of flight crews from the State of Registry. However, more often, flight crews are provided by the State of the Operator and the aircraft operated under national legislation of the State of the Operator. Similarly, a variety of arrangements for airworthiness can emerge from these arrangements. Airworthiness responsibility may rest, wholly or partly, with the State of the Operator or State of Registry. Sometimes the operator, in conformity with an airworthiness control system specified by the State of Registry, carries out maintenance and keeps records.

In the event of an accident or incident, it is important that any State which has assumed responsibility for the safety of an aircraft has the right to participate in an investigation, at least in respect of that responsibility. It is also important that the State conducting the investigation should have speedy access to all documents and other information relevant to that investigation.

When the location of an accident or an incident cannot definitely be established as being in the territory of another State, the State of the Operator, after consultation with the State of Registry, should accept full or partial responsibility for the conduct of the investigation

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# ATTACHMENT B. NOTIFICATION AND REPORTING CHECKLIST

*Note.* — *In this checklist, the following terms have the meaning indicated below:* 

- International occurrences: accidents and serious incidents occurring in the territory of a Contracting State to aircraft registered in another Contracting State.
- Domestic occurrences: accidents and serious incidents occurring in the territory of the State of Registry.
- Other occurrences: accidents and serious incidents occurring in the territory of a non-Contracting State, or outside the territory of any State.

# 1. NOTIFICATION — ACCIDENTS AND SERIOUS INCIDENTS

From	For	Send to	reference
State of			
Occurrence	International occurrences: All aircraft	State of Registry State of the Operator State of Design State of Manufacture ICAO (when aircraft over 2 25 kg or is a turbojet-powere aeroplane)	
State of Registry	Domestic and other occurrences: All aircraft	State of the Operator State of Design State of Manufacture ICAO (when aircraft over 2 25 kg or     is a turbojet-powere aeroplane)	

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# 2. FINAL REPORT

# Accidents and incidents wherever they occurred

From	Type of report	Concerning	Send to	Annex 13 reference
			State instituting t	the
State conducting the investigation	FINAL REPORT	All aircraft	investigation State of Registry State of the Operator State of Design State of Manufacture Other States participating in the investigation State having suffer fatalities or serious injuries to citizens State provide information, significant facilities experts	red
		Aircraft over 5 700 kg	ICAO	6.7

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### 3. ADREP REPORT

# Accidents and incidents wherever they occurred

From	Type of report	Concerning	Send to	Annex 13 reference
	PRELIMINARY	Accidents to aircraft		
State conducting the	REPORT	over	State of Registry or	7.1
investigation		2 250 kg	State of Occurrence	
			State of the Operator	
			State of Design	
			State of Manufacture	
			State providing	5
			information,	
			significant facilities or	experts
			ICAO	
			Same as above, except	t
		Accidents to aircraft of	ICAO	7.2
		2 250 kg or less if		
		airworthiness or		
		matters of		
		interest are involved		
		Accidents to aircraft		
	ACCIDENT DATA	over	ICAO	7.5
	REPORT	2 250 kg		
		Incidents to aircraft		
	INCIDENT DATA	over	ICAO	7.7
	REPORT	5 700 kg		

# 4. ACCIDENT PREVENTION MEASURES Safety matters of interest to other States

From	Туре	Concerning	Send to	reference
States making safety recommendations	Safety recommendations	Recommendations made to another State  ICAO documents	Accident investigate authority in that State  ICAO	6.8 8.3 6.9

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### ATTACHMENT C. LIST OF EXAMPLES OF SERIOUS INCIDENTS

1. The term "serious incident" is defined in Chapter 1 as follows:

**Serious incident**. An incident involving circumstances indicating that there was a high probability of an accident and associated with the operation of an aircraft which, in the case of a manned aircraft, takes place between the time any person boards the aircraft with the intention of flight until such time as all such persons have disembarked, or in the case of an unmanned aircraft, takes place between the time the aircraft is ready to move with the purpose of flight until such time as it comes to rest at the end of the flight and the primary propulsion system is shut down.

The incidents listed are typical examples of incidents that are likely to be serious incidents. The list is not exhaustive and only serves as guidance to the definition of serious incident.

Near collisions requiring an avoidance manoeuvre to avoid a collision or an unsafe situation or when an avoidance action would have been appropriate.

Collisions not classified as accidents.

Controlled flight into terrain only marginally avoided.

Aborted take-offs on a closed or engaged runway, on a taxiway<sup>1</sup> or unassigned runway.

Take-offs from a closed or engaged runway, from a taxiway<sup>1</sup> or unassigned runway.

Landings or attempted landings on a closed or engaged runway, on a taxiway<sup>1</sup> or unassigned runway.

Gross failures to achieve predicted performance during take-off or initial climb.

Fires and/or smoke in the cockpit, in the passenger compartment, in cargo compartments or engine fires, even though such fires were extinguished by the use of extinguishing agents.

Events requiring the emergency use of oxygen by the flight crew.

Aircraft structural failures or engine disintegrations, including uncontained turbine engine failures, not classified as an accident.

Multiple malfunctions of one or more aircraft systems seriously affecting the operation of the aircraft.

Flight crew incapacitation in flight.

Fuel quantity level or distribution situations requiring the declaration of an emergency by the pilot, such as insufficient fuel, fuel exhaustion, fuel starvation, or inability to use all usable fuel on board.

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### ATTACHMENT D. GUIDELINES FOR FLIGHT RECORDER READ-OUT AND ANALYSIS

# Initial response

The aftermath of a major accident is a demanding time for any State's accident investigation authority. One of the immediate items requiring a decision is where to have the flight recorders read out and analyzed. It is essential that the flight recorders be read out as early as possible after an accident. Early identification of problem areas can affect the investigation at the accident site where evidence is sometimes transient. Early identification of problem areas may also result in urgent safety recommendations which may be necessary to prevent a similar occurrence.

Many States do not have their own facilities for the playback and analysis of flight recorder information (both voice and data) and consequently request assistance from other States. It is essential, therefore, that the accident investigation authority of the State conducting the investigation make timely arrangements to read out the flight recorders at a suitable read-out facility.

# Choice of facility

The State conducting the investigation may request assistance from any State that, in its opinion, can best serve the investigation. The manufacturer's standard replay equipment and playback software, which are typically used by airlines and maintenance facilities, are not considered adequate for investigation purposes. Special recovery and analysis techniques are usually required if the recorders have been damaged.

Facilities for the read-out of flight recorders should have the ability to:

- a) disassemble and read out recorders that have sustained substantial damage;
- b) play back the original recording/memory module without the need for the use of a manufacturer's copy device or the recorder housing that was involved in the accident or incident;
- c) manually analyze the raw binary waveform from digital tape flight data recorders;
- d) enhance and filter voice recordings digitally by means of suitable software; and
- e) graphically analyze data, derive additional parameters not explicitly recorded, validate the data by cross-checking and use other analytical methods to determine data accuracy and limitations.

# Participation by the State of Manufacture (or Design) and the State of the Operator

The State of Manufacture (or Design) has airworthiness responsibilities and the expertise normally required to read out and analyze flight recorder information. Since flight recorder information can often reveal airworthiness problems, the State of Manufacture (or Design)

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should have a representative present when the flight recorder read-out and analysis are being conducted in a State other than the State of Manufacture (or Design).

The State of the Operator has regulatory responsibilities regarding the flight operation and can provide insights into operational issues which may be specific to the operator. Since flight recorder information can reveal operational problems, the State of the Operator should also have a representative present when the flight recorder read-out and analysis are being conducted.

# Recommended procedures

The flight data recorder and the cockpit voice recorder should be read out by the same facility, because they contain complementary data which can help validate each recording and aid in determining timing and synchronization.

Flight recorders should not be opened or powered up and original recordings should not be copied (particularly not by high-speed copy devices) prior to the read-out because of the risk of damage to the recordings.

The facility at which the flight recorders are read out for another State should be given an opportunity to comment on the Final Report in order to ensure that the characteristics of the flight recorder analysis have been taken into account.

The facility at which the flight recorders are read out may require the expertise of the aircraft manufacturer and the operator in order to verify the calibration data and validate the recorded information.

The State conducting the investigation may leave the original recordings, or a copy of them, with the read-out facility until the investigation is completed, in order to facilitate the timely resolution of additional requests or clarifications, providing that the facility has adequate security procedures to safeguard the recordings.

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### ATTACHMENT E. GUIDANCE FOR THE DETERMINATION OF AIRCRAFT DAMAGE

- 1. If an engine separates from an aircraft, the event is categorized as an accident even if damage is confined to the engine.
- 2. A loss of engine cowls (fan or core) or reverser components which does not result in further damage to the aircraft is not considered an accident.
- 3. Occurrences where compressor or turbine blades or other engine internal components are ejected through the engine tail pipe are not considered accidents.
- 4. A collapsed or missing radome is not considered an accident unless there is related substantial damage in other structures or systems.
- 5. Occurrences of missing flaps, slats and other lift augmenting devices, winglets, etc., that are permitted for dispatch under the configuration deviation list (CDL) are not considered accidents.
- 6. Retraction of a landing gear leg or wheels-up landing, resulting in skin abrasion only, when the aircraft can be safely dispatched after minor repairs or patching, and subsequently undergoes more extensive work to effect a permanent repair, would not be classified as an accident.
- 7. If the structural damage is such that the aircraft depressurizes, or cannot be pressurized, the occurrence is categorized as an accident.
- 8. The removal of components for inspection following an occurrence, such as the precautionary removal of an undercarriage leg following a low-speed runway excursion, while involving considerable work, is not considered an accident unless significant damage is found.
- 9. Occurrences that involve an emergency evacuation are not counted as accidents unless someone receives serious injuries or the aircraft has sustained significant damage.
- Note 1. Regarding aircraft damage which adversely affects the structural strength, performance or flight characteristics, the aircraft may have landed safely, but cannot be safely dispatched on a further sector without repair.
- Note 2. If the aircraft can be safely dispatched after minor repairs and subsequently undergoes more extensive work to effect a permanent repair, then the occurrence would not be classified as an accident. Likewise, if the aircraft can be dispatched under the CDL with the affected component removed, missing or inoperative, the repair would not be considered as a major repair and consequently the occurrence would not be considered an accident.
- Note 3. The cost of repairs, or estimated loss, such as provided by insurance companies may provide an indication of the damage sustained but should not be used as the sole guide as to whether the damage is sufficient to count the occurrence as an accident. Likewise, an aircraft may be considered a "hull loss" because it is uneconomic to repair, without it having incurred sufficient damage to be classified as an accident.

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# ATTACHMENT F. GRANTING OF OBSERVER/PARTICIPANT STATUS

Liberia Civil Aviation Authority		Our File Reference		
Day	Month	Year		
Dear				
OCCURRE	ENCE FILE NO	D:	DATE:	TIME:

**The Aircraft Accident and Incident Investigation Authority** of *Liberia* is empowered to investigate aircraft accidents and incidents Liberia. The objective of an Authority investigation is to advance aviation safety by identifying safety deficiencies and making safety recommendations designed to eliminate or reduce such deficiencies.

During the course of an investigation, the Authority may authorize a person to attend as an observer when the person is designated as such by a Minister responsible for a department having a direct interest in the investigation, or as a participant when, in the opinion of the Authority, the person has the expertise to contribute to achieving the Authority's objective.

By this letter, you are granted the status of an observer or participant to this occurrence and, subject to any conditions the Authority may impose and under the supervision of a Authority investigator, you may:

(a) attend at the occurrence site(s);

AIRCRAFT INVOLVED OCCURRENCE LOCATION

- (b) examine the aircraft, its component parts and contents involved in the occurrence;
- (c) unless otherwise prohibited by law, examine relevant information as defined in Section 3 of the Regulations, and other information pertaining to:
  - i. the aviation activity during which the occurrence took place;
  - ii. the crew members involved in the occurrence;
  - iii. the aircraft, its component parts and contents; and
- (d) attend laboratory tests or analyses.

# Your attendance as an observer/participant is subject to the following conditions:

- (a) You shall limit your activities at the occurrence site to those outlined by the Investigator-in-charge;
- **(b)** You shall ensure that your activities do not restrict, endanger, or otherwise interfere with Authority investigators in the performance of their duties;
- **(c)** The sole purpose of this Authority investigation is the advancement of aviation safety. Consequently, any information you gain as a result of your observer status shall only be used for that purpose. Until the investigation report is released to the public, you shall not disclose or otherwise use this information without the expressed consent of the Investigator-in-charge.

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- (d) To be permitted on the occurrence site, you shall have the appropriate inoculations against disease and biohazards (refer to the national immunization guide, health department Regultions, or equivalent publications);
- **(e)** To be permitted on the occurrence site, you shall have the appropriate biohazard and occupational safety and health training, and the appropriate safety clothing and equipment, for operating on biohazard, remote, and dangerous sites (refer to the national immunization guide, health department Regultions, or equivalent publications); and
- (f) You shall on request provide proof of compliance with the training and inoculation requirements in (d) and (e) above.

The rights and privileges granted to an observer/participant shall not include attendance at an interview of a witness during an investigation.

Failure to comply with any of the above responsibilities could result in the immediate revocation of your observer/participant status.

You should also understand that the privileges of an observer/participant will be exercised at your own risk.

Please sign and return this letter to the Investigator-in-charge, indicating your understanding and acceptance of the above-mentioned conditions and responsibilities.

Yours truly,

Investi	gator_in	-charge	
mvesu	gator-in	i-charge	

#### ACCEPTANCE OF OBSERVER/PARTICIPANT STATUS

I understand and accept the conditions outlined above with respect to my attendance as an observer/participant at the subject investigation.

I also understand that the privileges of an observer/participant will be exercised at my own risk, and I hereby agree to indemnify and save harmless the Aircraft Accident and Incident Investigation Authority for any damage or injuries I may suffer as a result of my attending the investigation as an observer/participant.

Signed:		Date:
(Observer/Partic	cipant)	
	DIRECTOR GENERAL	_
	LIBERIA CIVIL AVIATION AUTHORITY	

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